

Table 1. List of papers reviewed for Grand Challenges in the Delta. More extensive information can be found in Appendix B.

Title	Type of Document
Delta Vision Strategic Plan (Isenberg et al. 2008)	Peer Review Panel Report
Envisioning Futures for the Sacramento-San Joaquin Delta (Lund et al. 2007)	Scientific Report
Delta Plan (Delta Stewardship Council (DSC) 2013)	Management Plan
Challenges facing the Sacramento-San Joaquin Delta: Complex, Chaotic, or Simply Cantankerous? (Luoma et al. 2015)	Journal Article
A Case Study in Integrated Management: Sacramento–San Joaquin Rivers and Delta of California, USA (Lacan and Resh 2016)	Journal Article
San Francisco Estuary BluePrint (San Francisco Estuary Partnership 2016)	Strategic Plan
Science Enterprise Workshop: Executive Summary (DSC and United States Geological Survey (USGS) 2018)	Workshop Report
Science Enterprise Workshop: Complete Proceedings (DSC and USGS 2018)	Workshop Proceedings
Developing Biological Goals for the Bay-Delta Plan: Concepts and Ideas from an Independent Scientific Advisory Panel (Ruggerone et al. 2019)	Panel Report
A Review of the Interagency Ecological Program’s Ability to Provide Science Supporting Management of the Delta (Delta ISB 2019a)	Delta ISB Review Report
Comments on the Draft Delta Plan Ecosystem Amendment Performance Measures (Delta ISB 2019b)	Comment Letter - Unpublished
Delta Science Funding and Governance Initiative Implementation Report (DSC 2020)	Implementation Report
Review of the Preliminary Public Draft Delta Plan Chapter 4 Ecosystem Amendment (Delta ISB 2020a)	Memorandum
A Social Science Strategy for the Delta: Observations and Recommendations (Delta ISB 2020b)	Memorandum
Building an Effective Delta Science Enterprise (Delta ISB 2020c)	Delta ISB Review Report
Critical Needs for Control of Invasive Aquatic Vegetation in the Sacramento-San Joaquin Delta (Conrad et al. 2020)	Journal Article
A Social Science Strategy for the Sacramento-San Joaquin Delta (Biedenweg et al. 2020)	White Paper
How to Respond? An Introduction to Current Bay–Delta Natural Resources Management Options (Sommer 2020)	Journal Article
Excerpts from the Draft Science Needs Assessment: Agency-Spanning Science for a Rapidly-Changin Delta (Delta ISB 2021a)	Meeting Proceedings
The Science of Non-Native Species in a Dynamic Delta (Delta ISB 2021b)	Delta ISB Review Report
Science Needs Assessment Integrating Science for a Rapidly Changing Delta: Principal Science Recommendations (Delta ISB 2021c)	Delta ISB Review Report
Delta Adapts: Creating a Climate Resilient Future (DSC 2021)	White Paper
Preparing Scientists, Policy-Makers, and Managers for a Fast-Forward Future (Norgaard et al. 2021)	Journal Article

pollutants, such as PFAS¹, microplastics², and 6PPD-quinone³, are capable of significantly damaging ecosystem structure and function.

With recent droughts nearly decimating cohorts of Winter-run Chinook salmon⁴ and dwindling survey detections of Delta Smelt⁵, scientists and decision-makers will need to consider new policy strategies for protecting or restoring key species and ecosystems should either species go extinct, and current species and habitat protections thereby disappear or change. Conversely, as additional Delta species (e.g., Longfin smelt) are faced with increasingly perilous status, the current approach to managing the system appears to not be protective for listed or unlisted species. The Delta Stewardship Council's recent Ecosystem Amendment to the Delta Plan⁶ seeks to balance the hydrodynamics of the Delta with improving ecosystem health, suggesting an interest by managers to shift away from single-species management and toward ecosystem function and multiple-species management. Recent studies have emphasized functional flow management (e.g., North Delta flow actions that stimulate phytoplankton blooms)⁷ and multi-benefit solutions (e.g., wetland restoration for habitat, recreation, and salinity management)⁸. These studies demonstrate a widespread interest in a shift toward managing for improved ecosystem function outcomes.

Such a shift, at a large scale, would require focused and coordinated scientific efforts at the watershed/estuary scale to understand complex interactions between species, management activities, and ecosystem effects (e.g., drivers of food webs; cumulative effects of wetland restoration on flows, sediment, and salinity; temperature and other water quality impacts of reservoir operations and their impacts on ecosystems)⁹. Others¹⁰ have called for policy that is flexible enough to accommodate a dynamic, heterogeneous, and variable Delta, which carries a similar set of science needs as functional management. An ecosystem-level

¹ Dean et al., 2020

² Yusuf et al., 2022

³ Tian et al., 2020

⁴ Hassrick et al., 2022

⁵ Bork et al., 2020

⁶ <https://deltacouncil.ca.gov/pdf/delta-plan/2022-06-29-chapter-4-protect-restore-and-enhance-the-delta-ecosystem.pdf>

⁷ Frantzich et al., 2021; Yarnell et al., 2015, Yarnell et al., 2020

⁸ Milligan et al., 2020; Milligan 2022

⁹ Isenberg et al., 2008

¹⁰ Lund et al., 2007

recovery will require coordination and support across local, state, and federal levels.

Preparing for an uncertain future may be most effectively accomplished through a scenario-based approach¹ that uses models to project how different management strategies will interact with future environmental conditions and assess tradeoffs, or a stress-testing approach in which solutions result in acceptable system performance over the widest range of potential climate change². Using models to evaluate scenarios and tradeoffs, in turn, requires breaking down barriers to the use, transparency, communication, and linking of models and data³.

Anticipating future policy decisions and how human values and changing economic conditions influence human use of the Delta and its resources requires expanding the capacity for social science⁴. Meeting science needs associated with future policies also requires improved interagency coordination and collaboration⁵ and increased research coordination (i.e., monitoring, knowledge transfer) at the watershed and estuary scale⁶, together with an expanded capacity to perform synthesis⁷. Scientists must also be able to horizon scan⁸, referring to the systematic search for potential threats and opportunities, to identify future challenges not yet present within the system or currently of only marginal importance⁹. Finally, the widespread uptake of adaptive management is crucial to addressing this grand challenge. Expanding our capacity to support adaptive management over decades, rather than the more frequent 5-10-year adaptive management plans currently in use, will be instrumental in increasing our ability to grapple with managing novel ecosystems with novel regulations.

¹ Lacan and Resh 2016; Sutherland and Woodroof 2009

² Poff et al., 2016; Ray et al., 2020

³ Delta ISB 2021c; Wilkinson and Edinow 2008; Flynn et al., 2018

⁴ Biedenweg et al., 2020

⁵ Delta ISB 2020c

⁶ San Francisco Estuary Blueprint, 2022; Delta ISB 2021c; Delta Stewardship Council 2022a

⁷ Baron et al., 2017; Interagency Ecological Program (IEP) 2022

⁸ See Sutherland and Woodroof 2009 for a toolkit of methods

⁹ Delta ISB 2021c; Norgaard et al. 2021

to slow the rate of local inundation or the rate of change of the tidal prism¹. Novel techniques like machine learning and artificial intelligence, using long-term records of field and remotely sensed data, leverage such tools². At a local level, communities may seek to slow environmental change by improving regional resilience to climate change which can be done through actions such as those detailed by the Delta Stewardship Council's draft Delta Adaptation Plan (Delta Adapts)³.

An important aspect of this grand challenge is that, despite strategies to better align the pace of management-relevant science with that of environmental change, a high degree of uncertainty will likely remain or increase⁴. Ensuring that robust decision-making under uncertainty⁵ is synthesized and effectively communicated to decision-makers and the broader public is an important aspect of managing this grand challenge and ensuring continual expansion and uptake of adaptive management. Delta-specific social science investigations and syntheses could lead to improved governance structures⁶ or decision-making practices. The Delta ISB's ongoing review of decision-making under deep uncertainty⁷ could offer recommendations and tools for stakeholder engagement and anticipatory planning that could help address this grand challenge.

¹ Conrad et al., 2020; Ebersole et al., 2020; Cordoleani et al., 2021; Stark 2017; Stark et al. 2017

² Tillotson et al., 2022

³ <https://deltacouncil.ca.gov/delta-plan/climate-change>

⁴ Delta ISB 2023

⁵ Greve et al., 2018; Kochenderfer 2015; Polasky et al., 2011

⁶ Rittelmeyer et al., 2024

⁷ <https://deltacouncil.ca.gov/pdf/isb/meeting-materials/2023-08-04-isb-final-prospectus-dmdu.pdf>

With these many, varied approaches for managing ecosystems in the face of uncertainty, it is important to keep in mind the ecosystem trade-offs of carrying out different management actions (e.g., different species benefit from different flow regimes at different times). “Turn-taking” optimization¹ is an approach that allows managers to optimize conditions for priority ecological indicators, depending on the needs of the system at different times, rather than trying to optimize all ecological indicators at all times. Lastly, minimizing surprises requires investment in science tools that help anticipate near-future conditions, as well as the long-range planning forecasts called for in Grand Challenge #1, including modernized forecasts of water supply, water quality, and ecosystem conditions relevant to management². Adaptive governance

can be used to manage natural resources in a manner that is based on learning and anticipates change³. Adaptive governance is an institutional framework that would support the uptake of these various approaches and facilitates management under unforeseen circumstances.

Box 3. Adaptive Governance⁴

Adaptive governance can build on learning and change to the way systems are managed:

- Adaptive management is a science-based, structured approach to improving understanding of the problems and uncertainties of environmental management.
- It supports, and is supported by, complex governance systems, including diverse structures, processes, and rules for managing natural resources.
- Adaptive governance occurs when governance systems can facilitate ongoing and regular interactions between vested actors and organizations.

¹ Alexander et al. 2018

² Norgaard et al. 2021; Delta ISB 2021c; Delta ISB 2022b

³ <https://deltacouncil.ca.gov/pdf/science-program/information-sheets/2024-08-28-final-governance-of-adaptive-management-information-sheet.pdf>

remain siloed from decision-making yet offer important contributions to understanding of complex social-ecological systems¹.

This grand challenge echoes decades of work by Tribes and environmental and social justice advocates, including vulnerable communities, to have their voice heard in governance. The Delta Plan includes Tribal Traditional Knowledge (TK), the combination of knowledge, practice, and ethics, as an example of a primary source of scientific information for decision-making², but such other ways of knowing (e.g., TK) have often been misunderstood, undervalued, and therefore siloed from and by decision-makers despite clear benefits to integration to resource management. For example, over more than a hundred years, Indigenous peoples have been barred from conducting low-intensity cultural burns outside their reservations because of state and federal policies of fire suppression, despite such practices being shown to reduce brush for future fires, limit the spread of invasive beetles, promote forest health and new growth of plants for traditional basket weaving³. It was only in 2022, in response to some of California's most extreme wildfires that that law was lifted⁴. The benefits of so-called 'good fire' are only now coming to light for scientists and agency decision makers.

Although there is not as much citable Delta-specific literature to support this grand challenge⁵, we believe this is a challenge precisely because this topic has been underrepresented in the conventional science paradigm. Addressing this grand challenge will require a transformation of the Delta science and resource management community into one in which decisions are informed by communities that have historically been marginalized and one that prioritizes equity, diversity, and justice. In interviews conducted by the Delta Stewardship Council, it has been expressed that even with the passage of AB52⁶ (requiring tribal consultation as part of the California Environmental Quality Act process), Tribes still feel that they are not being brought into the decision-making process in a meaningful way⁷.

In a separate but related effort to help combat the siloing of these knowledge systems, staff in the Delta Science Program initiated a literature review of 89

¹ DSC, 2024

² Delta Plan, Appendix 1A

³ Lake et al., 2017

⁴ https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=202120220SB332

⁵ DSC, 2024

⁶ <https://opr.ca.gov/ceqa/tribal/>

⁷ Harris et al., *in prep*

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<p>Challenges Facing the Sacramento-San Joaquin Delta: Complex, Chaotic, or Simply Cantankerous? (Luoma et al. 2015)</p>	<ul style="list-style-type: none"> • Current management will sustain neither the Delta ecosystem nor high-quality water exports. • Sustainable management of the Delta ecosystem and California's highly variable water supply, in the face of global climate change, will require bold political decisions that include adjustments to the infrastructure but give equal emphasis to chronic overuse and misuse of water, promote enhanced efficiency of water use, and facilitate new initiatives for ecosystem recovery. • Plethora of institutions with their own visions and contradicting missions; monitoring programs plentiful yet uncoordinated; management programs inconsistently coordinated and evaluated.
<p><u>A Case Study in Integrated Management: Sacramento-San Joaquin Rivers and Delta of California, USA (Lacan and Resh 2016)</u></p>	<ul style="list-style-type: none"> • Having both the environment and water supply reliability as goals - the "co-equal" goals. • The challenge today is to manage the Delta habitats, water quality, and flows in a manner that promotes recovery of the recently damaged fish populations and degraded habitats, while intensively pursuing state-wide water policies and management strategies that will allow for gradually adjusting the water export rates to sustainable and predictable levels, and all the while learning how best to protect the Delta residents from floods.
<p><u>Science Enterprise Workshop (Executive Summary) (DSC/USGS 2018)</u></p>	<ul style="list-style-type: none"> • The need for more funding and supporting critical science investigations. • Making science more useable and on-point for management decisions. • Being better organized and efficient, and determining what governance structures works best to inform decision-making. • Drawing more attention to the California Bay-Delta and create better recognition of the estuary's importance.
<p><u>Science Enterprise Workshop (Proceedings)</u></p>	<ul style="list-style-type: none"> • Avoiding "reinventing the wheel" in efforts to better coordinate and integrate science, including integrative approaches to deal with social, biological, chemical, and physical aspects of complexity. • Identifying practical means by which science programs manage financial and intellectual resources and ensure the relevance of ongoing lines of research and monitoring.

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<u>Report</u> (DSC/USGS 2017)	<ul style="list-style-type: none"> • The need for more networking among programs and experts. • Limitations of traditional approaches to applied science.
Developing Biological Goals for the Bay-Delta Plan: Concepts and Ideas from an Independent Scientific Advisory Panel (Ruggerone et al. 2019)	<ul style="list-style-type: none"> • The San Francisco Estuary and its inflowing rivers need to be treated as novel ecosystems, consisting of a mixture of native and non-native species living and interacting in a highly altered environment. • The combined effects of climate change, increasing water demand, and local modifications are resulting in trends that can have substantial effects on the riverine and estuarine ecosystems and their fishes. These changes should be considered when setting and evaluating progress towards biological goals. • There is a need for experimental (adaptive) management to test the results of management actions. • Defining biological goals for managing and restoring aquatic ecosystems is challenging....The job is particularly challenging for the complex landscape of the San Francisco estuary.
<u>A Review of the Interagency Ecological Program's Ability to Provide Science Supporting Management of the Delta (ISB 2019)</u>	<ul style="list-style-type: none"> • In an earlier review, Herrgesell (2012) noted that IEP's funding model would likely be an ongoing issue because of agency needs (or priorities) to maintain their own staff, competition for resources, and the consequent need for trust among agencies, stakeholders, and participants.
<u>Delta Science Funding and Governance Initiative</u>	<ul style="list-style-type: none"> • More consistent and reliable funding for science is needed, along with a better understanding of what is being funded and why and what level of funding is needed to support science informing robust decision-making in the Delta.

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<u>Implementation Report (DSC 2020)</u>	
<u>ISB Memo: Review of the Preliminary Public Draft Delta Plan Chapter 4 Ecosystem Amendment (ISB 2020a)</u>	<ul style="list-style-type: none"> • Changes in the Delta are becoming less predictable due to increased rates of change, complex interactions, unknown thresholds and greater frequency and intensity of episodic events...One way to address this is to acknowledge that the Delta is a dynamic system and incorporate adaptive management practices into the Performance Measures. • The vision for a restored, yet dynamic, ecosystem is admirable, and emphasis on large scale interconnected ecosystem with natural (and human) communities is appealing...It is also pleasing to see the emphasis on functional flow to achieve the vision. While discussions on challenges and possible solutions are well worthy, and have become communal and at time repetitious, the bane is the lack of quantitative understanding of flow-ecosystem interactions at different scales.
<u>ISB Memo: A Social Science Strategy for the Delta: Observations and Recommendations (ISB 2020b)</u>	<ul style="list-style-type: none"> • Communication across disciplinary cultures requires considerable time and effort, more than the already-considerable effort needed to integrate the knowledge of hydrologists, toxicologists, fisheries ecologists, ecosystem scientists, etc. in the natural sciences.
<u>Building an Effective Delta Science Enterprise (ISB 2020c)</u>	<ul style="list-style-type: none"> • What will decision-makers need to know in the future? What are the implications of these future changes on management and stakeholder needs? • What do we need to know to support the future decisions? What do we need to know to answer these management needs and questions and what science needs to be done to provide that information? • How do we develop a structure to support, encourage, and accomplish our science needs? What scientific capabilities and expertise are needed to answer likely management and policy-focused questions as they arise? What governance and funding structure would support us

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	<p>looking farther into the future to better anticipate and prepare for long-term challenges for the Delta?</p> <ul style="list-style-type: none"> • What do we know now about the future? What can we forecast about future changes in environmental drivers?
<p><u>Critical Needs for Control of Invasive Aquatic Vegetation in the Sacramento-San Joaquin Delta</u> (Conrad et al. 2020)</p>	<ul style="list-style-type: none"> • Current aquatic weed control protocols are not working (efficiently) many place in the Estuary /Delta. • New control methods and expanded monitoring for submerged aquatic vegetation to protect state investment in restoration projects and ensure flow for the pumping facilities.
<p><u>A Social Science Strategy for the Sacramento-San Joaquin Delta</u> (Biedenweg et al. 2020)</p>	<ul style="list-style-type: none"> • How can the limitations associated with funding mechanisms (e.g., slow prioritization process within State agencies) and by the language in funding mechanisms (e.g., Prop 1 cannot easily fund social science projects) be addressed and overcome to support more social science research? • What resources are needed to implement and facilitate economic development efforts including branding, marketing, permitting and regulatory assistance, planning and coordination and managing a Delta Investment Fund? • To improve the integration of social sciences into the science, management, and policy institutions that address Delta issues; and to improve social science integration into decision-making about the Delta. • There is a lack of social science capacity and investment. • Research activities are ongoing, but there is no long-term vision for social science integration. • The adaptive management process is not informed by the social sciences.
<p><u>How to Respond? An Introduction to Current Bay-Delta Natural Resources</u></p>	<ul style="list-style-type: none"> • Awareness by managers and scientist of the currently available tools to address resource management issues • Used for actionable science

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<p><u>Management Options (Sommer 2020)</u></p>	<ul style="list-style-type: none"> Increasingly important with rapid environmental changes
<p><u>Excerpts from the Draft Science Needs Assessment: Agency-Spanning Science for a Rapidly-Changing Delta (ISB 2021a)</u></p>	<ul style="list-style-type: none"> Long-term management insights and science enterprise organization are needed to better address complex, challenging, and rapid environmental problems. Currently there is a lack of forecasting in decision-making and adaptive management. Forecasting can be used as a focus to organize multi-agency science integration, to set management/policy priorities across agencies for tool development, and to develop a collaborative and formal Delta scientific enterprise.
<p><u>The Science of Non-native Species in a Dynamic Delta (ISB 2021b)</u></p>	<ul style="list-style-type: none"> Climate warming, sea-level rise, and more extreme environmental conditions affect all species and habitats in the Delta, accelerating changes in species pools and facilitating the establishment of new non-native species. Science, however, is only one element among many fiscal, sociological, and political considerations that ultimately drive allocations of resources to deal with non-native species. ...Because human activities and values differ among ecosystems and among people, developing appropriate management and policy for invasive species depends on the specific ecological, biological, and social contexts.
<p><u>Science Needs Assessment Integrating Science for a Rapidly Changing Delta Principal Science Recommendations (ISB 2021c)</u></p>	<ul style="list-style-type: none"> There is a concern that much of science planning for the Delta is fragmented and short term and does not adequately consider long range and irreversible trends in the Delta; more science integration is needed! The most promising approach for integrating and applying interagency science to address a complex and changing system is the development of an <u>integrated forecasting system</u> through collaborative institutional strategies.

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	<ul style="list-style-type: none"> Major drivers of change that threaten coequal goals: climate change, sea level rise, population growth, earthquakes, flooding, invasive species, increasing water diversion demands, land use shifts, infrastructure, and environmental regulation changes.
<p><u>Delta Adapts: Creating a Climate Resilient Future</u> (Delta Stewardship Council 2021)</p>	<ul style="list-style-type: none"> Develop and implement an equitable regional approach to climate change adaptation and mitigation. Requires coordination and teamwork among many stakeholders.
<p><u>Preparing Scientists, Policy-Makers, and Managers for a Fast-Forward Future</u> (Norgaard et al. 2021)</p>	<ul style="list-style-type: none"> Science (and scientists) will have problems keeping up with the rapid change in the environment- change in what to monitor, and the speed of collection & analysis. Change happens too fast for it to be studied and understood. Science needs to be directed not only toward immediate management priorities, but also to inform management of likely future conditions. How can science more quickly and effectively inform policy and management of the implications of new conditions or changes in the foreseeable conditions?
<p>Outcomes from the 2021 Science Advisory Committee meeting on Bay-Delta Integration</p>	<ul style="list-style-type: none"> \$5 million a year of federal funding for water quality and restoration projects in the Bay. This isn't enough for the Bay, let alone the estuary. Challenge is science, funding and improved permitting (pilot effort BRITT) Big issue is funding. Challenge is science, funding and improved permitting (pilot effort BRITT). Limited tools for integration though some positive movement (EcoAtlas, CRAM). Science being driven by old regulations (geriatric regulations). System doesn't regulate private enterprise (which is reason we're in this mess). Challenge of closing the loop, after science is funded and bringing answers back to policymakers and legislators. Historical divide between upper and lower estuary is surface water management (i.e., water projects/operations). This is a self-reinforcing divide that has led to siloed institutions, science funding, collaboration, management objectives, etc.

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	<ul style="list-style-type: none"> • Establishing a common science program for the whole watershed (not just estuary) is fundamentally political. • History of unsuccessful efforts to replicate the Puget Sound, Chesapeake, Great Lakes model in the Bay-Delta. • Cultural, social and political constructs/differences between bay and Delta (e.g., extent of restoration effort between Delta conservancy and Coastal Conservancy). • Political will is the bigger issue. • Science being driven by old regulations (geriatric regulations). • System doesn't regulate private enterprise (which is reason we're in this mess). • Science governance in Bay is less coordinated than in the Delta. • State-federal programs require political answers and have to be viewed as belonging to politicians. • Need to counteract possible notion in Congress that Delta is only a water problem. • Not enough engagement with public policy process. • Lack of bridge between DSP and legislature. • Hard to get at a holistic process-oriented science program with the coequal goals. • Challenge is demonstrating need for integrated science. Perhaps could be done through a bond? • Challenge is that Delta isn't part of social consciousness in CA (not like SF Bay). Similar situation in the Everglades. • Challenge of drought and salinity management. • Taking 60% of water is ecologically destructive and science can't solve that problem. • Our challenge is to show benefits of science across the estuary (water flows, water quality, habitat restoration, food, and include social science).
<p><u>DIISC Early Detection Rapid Response</u></p>	<ul style="list-style-type: none"> • There are few structures to coordinate actions among groups with existing EDRR [Early Detection, Rapid Response] programs, few communication structures between broader

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Framework Draft (DIISC 2021)	prevention and monitoring efforts and EDRR programs, and no analysis that highlights gaps in the Delta's EDRR capacity.
<u>IEP Science Strategy 2020-2024 (IEP 2022)</u>	<ul style="list-style-type: none"> • We cannot provide an effective monitoring enterprise without substantial additional investment and participation from our academic, NGO, and water agency partners. At current levels of fiscal and personnel support the IEP cannot achieve all requests made to us for data collection, analysis, and information synthesis when supporting management decision making. • Difficult science questions and management problems require a multi-pronged approach to decrease existing uncertainty; open communications and repeated exchange of views between scientists and managers are crucial to maintain relevant conversations and meaningful approaches to providing information of value. • Single-minded or isolated investigations are quickly losing relevance in our complex ecological and multi-faceted interagency world. To this end, IEP often uses different categories and combinations of approaches. These include: <ul style="list-style-type: none"> ○ Long-term monitoring surveys subject to periodic review and revision to ensure integrity and relevance, ○ Modeling (both quantitative and conceptual), ○ Special studies focused on multidisciplinary observational and experimental science, and ○ Interdisciplinary and interagency synthesis of status, trends, climate impacts, and emerging issues of concern. • Science prioritization proceeds in top-down and bottom-up directions, but science excellence is largely driven by the interactions between the scientists themselves rather than via institutional arrangements • Largest data collection effort in the Delta focuses on mandated compliance science and cannot practically include every important issue or management objective.

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	<ul style="list-style-type: none"> • The combination of SLR, reduced snowpack, earlier snowmelt, more intense storms, and warmer summer water temperatures will challenge both water operations infrastructure and management of aquatic resources. • The subjects of contaminants and aquatic vegetation comprise critical unmet needs for IEP and Estuary related science over the next five years. While we agree that an Estuary monitoring program should include monitoring for pesticides and contaminants there has been no nexus for a mandate or funding within the Delta that allows clear articulation of annual plan elements the IEP might implement as part of its compliance science or regulatory requirements.
<p><u>Review of the Monitoring Enterprise in the Sacramento-San Joaquin Delta (ISB 2022a)</u></p>	<ul style="list-style-type: none"> • The monitoring enterprise is not nimble enough to respond to rapidly changing management needs and emphasizes long-term monitoring at the expense of directed special studies. • Major monitoring (and therefore data collection efforts) for the Delta is funded through water projects and to address water project questions- this obscures other questions about the Delta not directly tied to water projects. • Capacity limitations for agencies is a barrier for improving monitoring particularly for "a system driven by the frequent emergence of crises that divert attention from the long-term efforts.". Inflexibility in funding and permits is a barrier to rapid responses- monitoring programs largely difficult to address. • Barriers to coordinated monitoring: "siloes nature of organizational structures, perceived risks associated with changing monitoring programs, the time and effort required when monitoring staff have other priorities, the regulatory and legal constraints, funding, lack of leadership, a disconnect with management needs, and poor communication, among others. Funding and organizations working in silos were identified as the biggest barriers for improving coordination or filling gaps. • The monitoring enterprise must operate as a whole in order to address the complex questions that Delta resource managers must face.

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<p><u>Collaborative Adaptive Management Team: Assessment of Reviews of Long-Term Monitoring Programs and Objectives</u> (Conrad and Moffatt 2022)</p>	<ul style="list-style-type: none"> Providing support (staffing resources) for iterative reviews. Monitoring both for long term trends and for current management questions.
<p><u>2022-2026 Science Action Agenda: A Vision for Integrating Delta Science</u> (Delta Stewardship Council 2022)</p>	<ul style="list-style-type: none"> Assess and anticipate impacts of climate change and extreme events to support successful adaptation strategies. Expand multi-benefit approaches to managing the Delta as a social-ecological system Build and integrate knowledge on social process and behavior of Delta communities and residents to support effective and equitable management. Improve coordination and integration of large-scale experiments, data collection, and evaluation across regions and institutions. Enhance monitoring and model interoperability, integration, and forecasting. Build and integrate knowledge on social process and behavior of Delta communities and residents to support effective and equitable management. Acquire new knowledge and synthesize existing knowledge of interacting stressors to support species recovery and ecosystem health.
<p><u>San Francisco Estuary BluePrint</u> (San Francisco</p>	<ul style="list-style-type: none"> Moving forward, management actions must occur in the context of change. Sustaining a healthy Estuary while addressing climate change, prolonged drought, and rising seas will

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Estuary Partnership 2016 and 2022)	<p>require collaboration, adaptation, flexibility, and resilience among all engaged communities and agencies from now on.</p> <ul style="list-style-type: none"> • The health of the whole Estuary would benefit from greater efficiencies in human use of the system's fresh water, as well as changes in upstream water management. • The Bay's wetlands remain at risk unless we take a watershed-based, regional approach to managing sediment and fresh water as essential resources, and allow for tidal wetlands to migrate landward. • The upper Estuary (Suisun Bay and the Delta) is in fair to poor condition and getting worse, while the lower Estuary (San Francisco Bay) is in better health but jeopardized by climate change. • Human activities have severely altered the physical processes that create and maintain estuarine habitats. • Freshwater inflows and beneficial floods now exert such a small fraction of their former influence that they no longer build and maintain the physical structure of habitats in the Estuary, drive historical seasonal changes, or support critical ecological functions. • In the lower Estuary, similar changes to the hydrology of Bay watersheds and the diking of tidal areas have deprived estuarine wetlands of the sediment they need to build up their elevation in relation to sea-level rise. • This impairment of critical physical processes is intertwined with habitat loss, degradation, and fragmentation. • These losses of physical processes and habitats have reverberated through biological systems, contributing to unproductive food webs, smaller and declining native fish and wildlife populations, and the dominance of invasive species. • Restoring the health of the upper Estuary will require significant investment in restoring critical physical processes and habitats, as well as managing nonnative species and preventing new arrivals.

